By: Senator(s) Hewes

To: Ports and Marine Resources

SENATE BILL NO. 2804 (As Passed the Senate)

AN ACT TO TRANSFER THE DUTIES, POWERS, PERSONNEL AND RESOURCES OF THE MARINE LAW ENFORCEMENT DIVISION OF THE DEPARTMENT OF WILDLIFE, FISHERIES AND PARKS TO THE DEPARTMENT OF MARINE 3 RESOURCES; TO AMEND SECTIONS 49-4-7, 49-15-3, 49-15-11, 49-15-21, 49-15-301 AND 63-11-19, MISSISSIPPI CODE OF 1972, TO CONFORM; TO 5 FURTHER AMEND SECTION 49-15-21, MISSISSIPPI CODE OF 1972, TO 6 CLARIFY THE POLICE POWERS OF THE MARINE LAW ENFORCEMENT OFFICERS; 7 AND FOR RELATED PURPOSES. 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Section 49-15-3, Mississippi Code of 1972, is 10 11 amended as follows: 12 49-15-3. As used in this chapter, the term: (a) "Commission" means the Mississippi Commission on 13 14 Marine Resources. (b) "Department" means the Department of Marine 15 Resources. 16 17 (C) "Domicile" means a person's principal or primary place of abode in which a person's habitation is fixed and to 18 19 which the person, whenever absent, has the present intention of returning after a departure of absence therefrom, regardless of 20 21 the duration of the absence. The burden of proving domicile in 2.2 the State of Mississippi shall be on the person claiming that status. A person holding a current driver's license shall be 23 24 deemed to be domiciled within the state issuing the license. If a 25 person does not hold a current driver's license the following 26 evidence may be considered in establishing, but is not necessarily

determinative of domicile: residence for income or other tax

purposes, homestead exemption receipt or other means prescribed by

the commission. In the case of minors, domicile of the parents

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- 30 shall be used as evidence of the minor's domicile.
- 31 (d) "Game fish" means cobia, also known as ling or
- 32 lemonfish (rachycentron canadum). The cobia is classified as game
- 33 fish.
- 34 (e) "Illegal oysters" means:
- 35 (i) All untagged shell stock;
- 36 (ii) Shell oysters obtained from uncertified shops
- 37 or dealers or from an unlicensed catcher;
- 38 (iii) Oysters obtained from waters not declared
- 39 safe and sanitary by the department, except those oysters caught
- 40 by the commission for re-laying or under private leases pursuant
- 41 to Section 49-15-27;
- 42 (iv) Shucked oysters obtained from uncertified
- 43 shops or repackers.
- (f) "Inspector" means the chief inspector, the
- 45 assistant chief inspector, * * * deputy inspector, bureau director
- 46 <u>and certified enforcement officer</u> employed by the
- 47 department * * *.
- 48 (g) "Natural reefs" means any bottom under the
- 49 jurisdiction of the commission of one or more acres on which
- 50 oysters grow naturally, or have grown naturally, in a quantity
- 51 sufficient to warrant commercial fishing as a means of livelihood,
- 52 or have been used in such a manner within a period of ten (10)
- 53 years next preceding the time the bottoms may come up for
- 54 determination by the commission.
- (h) "Resident" means a person, firm or corporation that
- 56 is domiciled in this state.
- 57 (i) "Seafood" means all oysters, saltwater fish,
- 58 saltwater shrimp, diamondback terrapin, sea turtle, crabs and all
- 59 other species of marine or saltwater animal life existing or
- 60 living in the waters within the territorial jurisdiction of the
- 61 State of Mississippi.
- (j) "Tonging reefs" means any bottom under the
- 63 jurisdiction of the commission designated by the commission as an
- 64 area in which oysters may only be taken by use of hand tongs.
- 65 SECTION 2. Section 49-15-11, Mississippi Code of 1972, is
- 66 amended as follows:

- 67 49-15-11. (1) The Mississippi Department of Marine
- 68 Resources is hereby established and full power is vested in the
- 69 department to manage, control, supervise, enforce and direct any
- 70 matters pertaining to saltwater aquatic life and marine resources
- 71 under the jurisdiction of the commission. The Department of
- 72 Wildlife, Fisheries and Parks shall transfer all powers, duties,
- 73 employees, equipment, funds, buildings, facilities, inventory and
- 74 resources of the * * * marine * * * law enforcement * * * division
- 75 to the Department of Marine Resources.
- 76 (2) The Executive Director of the Department of Marine
- 77 Resources shall have the authority to internally reorganize the
- 78 Department of Marine Resources with persons meeting established
- 79 qualifications for comparable positions of duty and responsibility
- 80 including, but not limited to, the deputy director, division
- 81 chiefs, biologists and other personnel. All personnel actions
- 82 <u>initiated as a result of the transfer of law enforcement officers</u>
- 83 shall be subject to the State Personnel Board rules and
- 84 procedures. The executive director shall implement a merit
- 85 promotion system for all law enforcement officers. The merit
- 86 promotion system shall be based on an individual's merit and
- 87 <u>length of service</u>.
- 88 (3) Whenever the terms "Mississippi Marine Conservation
- 89 Commission, " "Marine Conservation Commission, " "Bureau of Marine
- 90 Resources" and "Mississippi Marine Resources Council" appear in
- 91 any state law, they shall mean the "Mississippi Commission on
- 92 Marine Resources."
- 93 <u>SECTION 3.</u> (1) The Department of Marine Resources and the
- 94 Department of Wildlife, Fisheries and Parks shall comply with
- 95 Sections 5-11-1 through 5-11-5 in the transfer of the marine law
- 96 enforcement division.
- 97 (2) The transfer of personnel shall be commensurate with the
- 98 number and classification of positions (PINS) allocated to the
- 99 Division of Marine Law Enforcement on January 1, 1999. The

100 transfer shall also include direct support, clerical, data

101 processing, communications and boating safety pins and resources.

- 102 All unexpended balances of appropriations, allocations or other
- 103 funds related to marine law enforcement and direct support
- 104 functions shall be transferred. The transfer of special funds
- 105 shall be made in such a manner that the relation between law
- 106 enforcement programs and revenue source is retained.
- SECTION 4. Section 49-15-21, Mississippi Code of 1972, is
- 108 amended as follows:
- 110 the necessary enforcement officers for the administration of this
- 111 chapter. The salary of all enforcement officers employed shall be
- 112 as determined by the State Personnel Board. However, the members
- 113 of the Enforcement Officers' Reserve Unit created in subsection
- 114 (4) shall serve without pay, and shall not be employees of the
- 115 State of Mississippi for purposes of the State Personnel System,
- 116 the Workers' Compensation Law, the Public Employees' Retirement
- 117 System or the State Employees' Life and Health Insurance Plan.
- 118 (2) All enforcement officers shall be experienced and
- 119 qualified persons thoroughly familiar with the seafood business
- 120 and shall be at least twenty-one (21) years of age and be a high
- 121 school graduate or its equivalent. The enforcement officers
- 122 shall diligently enforce all laws and regulations for the
- 123 protection, propagation, preservation or conservation of all
- 124 saltwater aquatic life of the State of Mississippi, and they are
- 125 hereby constituted peace officers of the State of Mississippi,
- 126 with full police power and jurisdiction to enforce all laws of
- 127 the State of Mississippi and all regulations adopted and
- 128 promulgated by the commission. Enforcement officers may
- 129 exercise such powers in any county of the State of Mississippi
- 130 and on any waters of the state, and they are hereby authorized
- 131 to carry firearms or other weapons, concealed or otherwise, and
- 132 they shall investigate all persons, corporations and otherwise

133 who are alleged to have violated any laws, and make affidavits, 134 arrests and serve papers of any court of competent jurisdiction, 135 in like manner as is provided for sheriffs and deputy sheriffs, when the same shall be in connection with the enforcement of the 136 137 seafood laws of the State of Mississippi and such other laws and regulations of this state as the commission * * * may designate. 138 The enforcement officers may seize at any time aquatic life 139 caught, taken or transported in a manner contrary to the laws of 140 141 this state, and may confiscate and dispose of the same. Any net 142 or other paraphernalia used or employed in connection with a violation may be seized, and forfeiture proceedings may be 143 144 instituted pursuant to Sections 49-7-251 through 49-7-257. 145 Enforcement officers may draft the aid of captains, crews and boats or licensed vessels to enforce this chapter and may, 146 without warrant, board and search vessels or vehicles. 147 148 application for any license or permit from the commission to 149 catch, fish, take, transport or handle or process any form of aquatic life, or the taking, catching, transporting or handling 150 151 or processing of any and all aquatic life in this state shall 152 constitute acquiescence and agreement upon the part of the 153 owners, captains and crews, employers and dealers to the 154 provisions of this chapter and the agreement that enforcement 155 officers may exercise the authority granted under the provisions 156 hereof. Prior to entering into performance of their duties or 157 158

delegations or as soon after appointment as possible, each
enforcement officer, at the expense of the commission * * *, shall
attend and complete an appropriate curriculum in the field of law
enforcement at the Mississippi Law Enforcement Officers' Training
Academy or other law enforcement training program approved under
Section 45-6-7. However, members of the Enforcement Officers'
Reserve Unit created in subsection (4) of this section may attend
the Mississippi Law Enforcement Officers' Training Academy at the

expense of the commission * * * if it deems the training necessary 166 or desirable. No enforcement officer shall be entitled to payment 167 168 of salary after the first six (6) months in office if he has either failed to attend the academy or has failed to comply with 169 170 other qualifications or successfully complete any law enforcement qualification examinations as the director deems necessary. 171 enforcement officers shall, on a periodic basis, be required to 172 attend additional advanced courses in law enforcement in order 173 174 that they will be properly improved and trained in the modern,

technical advances of law enforcement.

- (4) (a) There is hereby created an Enforcement Officers'
 Reserve Unit, hereinafter termed "the reserve," to assist the
 enforcement officers in the performance of their duties under this
 chapter. The reserve shall consist of volunteers who are approved
 by the chief inspector or his designated representative, and the
 members of the reserve shall serve without pay. Reserve officers
 shall be in such numbers as determined by the enforcement needs,
 with the maximum strength of reserve officers limited to the same
 number as enforcement officers.
- To be eligible for membership in the reserve, an 185 (b) 186 applicant must be twenty-one (21) years of age, be a high school graduate or its equivalent, be in good physical condition, have a 187 Mississippi driver's license, be in good standing with the 188 189 community, be available for training and duty, not be a member of any police, auxiliary police, civil defense, or private security 190 191 agency, have never been convicted of a felony, and have one (1) of 192 the following:
- (i) An honorable discharge or honorable separation
 certificate from one (1) of the United States military services;
- (ii) Three (3) years of responsible post-high school work experience that required the ability to deal effectively with individuals and groups of persons;
- 198 (iii) Successful completion of sixty (60) semester

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199 hours at an accredited college or university; or

200 (iv) The qualifications as are outlined in this

- 201 section for enforcement officers.
- 202 Members of the immediate family of enforcement officers shall
- 203 not be eligible for the reserve unless a special waiver is
- 204 granted.
- Upon acceptance into the reserve, members shall receive a
- 206 temporary appointment for one (1) year. During this year of
- 207 temporary status, members must successfully complete the required
- 208 training and must qualify on the same firearms course as
- 209 enforcement officers.
- 210 (c) The reserve shall be under the leadership and
- 211 direction of the assistant chief inspector, who may designate an
- 212 enforcement officer to coordinate the actions of the reserve. The
- 213 training of the reserve shall be conducted by an enforcement
- 214 officer. The reserve shall meet at least once each month for the
- 215 purpose of training and transacting any business as may come
- 216 before it. The chief inspector shall be notified in writing of
- 217 all meetings of the reserve and the time and place of the meetings
- 218 shall be recorded with the chief inspector. The chief inspector
- 219 shall prepare a reserve officer's manual with the advice and
- 220 consent of the commission * * *. The manual shall include, but is
- 221 not limited to, the following: activities and operations,
- 222 training, administration and duties. During active service, the
- 223 reserve shall be under the direction of the chief inspector or his
- 224 designated representative. When a reserve officer is on active
- 225 duty and assigned to a specific enforcement officer, he shall be
- 226 under the direct supervision of that officer. Reserve officers
- 227 serve at the discretion of the chief inspector and may be
- 228 dismissed by him or by a board of inquiry appointed by the
- 229 commission * * *. Reserve officers shall furnish their own
- 230 uniforms and other personal equipment if the commission * * * does
- 231 not provide such items.

- (d) The commission * * * may, by regulation, require
 members of the Enforcement Officers' Reserve Unit to attend
 officer reserve training programs conducted by county or municipal
 agencies.
- (e) The commission * * * may issue uniforms to such
 reserve officers and may authorize the issuance of any state
 equipment necessary for the reserve officers to adequately assist
 law enforcement officers. The commission * * * shall develop a
 reserve officer identification system to accomplish the issuance

of such items in accordance with the State Auditor guidelines.

- (f) If the commission * * * determines that a member of the Enforcement Officers' Reserve Unit may attend a training program as authorized under this section, it shall require that reserve officer to sign an agreement, prior to attending a training program, which shall stipulate that if the reserve officer accepts employment from any other public or private law enforcement agency within three (3) years after completion of his training program, the reserve officer or the respective hiring law enforcement agency shall reimburse the department for the total cost of his training program. By October 1 of each year, the department * * * shall provide the Game and Fish Committee of the Mississippi House of Representatives and the Ports and Marine Resources Committee of the Mississippi Senate a listing which contains each name and the respective cost of training each reserve officer received during the previous year.
- 257 SECTION 5. Section 49-15-301, Mississippi Code of 1972, is 258 amended as follows:
- 49-15-301. (1) The Mississippi Commission on Marine
 Resources is hereby established and full power is vested in the
 commission to regulate all matters pertaining to all saltwater
 aquatic life and marine resources. The commission shall
 administer the Coastal Wetlands Protection Law and the Public
 Trust Tidelands Act. The power and duties of the commission shall

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265 be exercised through the Department of Marine Resources. * * *
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- 266 (2) On July 1, 2002, the commission shall be reconstituted.
- 267 The terms of the nonseafood industry member and the member of the
- 268 Commission on Wildlife, Fisheries and Parks shall expire July 1,
- 269 2002. The remaining five (5) members serving on July 1, 2002
- 270 shall compose the reconstituted commission and shall continue to
- 271 <u>serve until the expiration of their terms.</u> The <u>reconstituted</u>
- 272 Mississippi Commission on Marine Resources shall consist of <u>five</u>
- 273 (5) members to be appointed as follows:
- 274 (a) The Governor shall appoint <u>five (5)</u> members who
- 275 shall be residents of Jackson, Harrison and Hancock Counties with
- 276 the advice and consent of the Senate. The Governor shall appoint
- 277 <u>at least one (1) member</u> from each county <u>but not more than two (2)</u>
- 278 <u>members from any one (1) county</u>. The members designated in
- 279 subparagraphs (i), (ii) \underline{and} (iv) * * * must be a resident of the
- 280 county where the business he is appointed to represent is located.
- 281 (b) The commission shall be composed as follows:
- (i) One (1) member shall be a commercial seafood
- 283 processor.
- 284 (ii) One (1) member shall be a commercial
- 285 fisherman.
- 286 (iii) One (1) member shall be a recreational
- 287 sports fisherman.
- 288 (iv) One (1) member shall be a charter boat
- 289 operator.
- (v) One (1) member shall be a member of an
- 291 incorporated nonprofit environmental organization.
- 292 * * *
- 293 (c) Of the initial members appointed by the Governor,
- 294 the members designated in subparagraphs (i), (ii) and (iii) shall
- 295 serve for an initial term of two (2) years and one (1) member
- 296 shall be appointed from each county. The members designated in
- 297 subparagraphs (iv) \underline{and} (v) * * * shall serve an initial term of

- four (4) years and one (1) member shall be appointed from each county. All terms after the initial terms shall be for a period of four (4) years. * * *
- 301 (d) Any vacancy in the office of an appointed member of 302 the commission shall be filled by appointment by the Governor for 303 the balance of the unexpired term.
- 304 (3) Each member shall have a demonstrated history of
 305 involvement in the matter of jurisdiction for which he is
 306 appointed to represent and his employment and activities must not
 307 conflict with the matter of jurisdiction represented. A member
 308 shall not have a record of conviction of violation of fish and
 309 game or seafood laws or regulations within the five (5) years
 310 preceding his appointment or a record of any felony conviction.
- 311 (4) The commission shall elect a chairman who shall preside 312 at all meetings of the commission, and the commission shall also 313 elect a vice-chairman who shall serve in the absence or inability 314 of the chairman. * * *
 - (5) Each member shall be paid actual and necessary expenses incurred in attending meetings of the commission and in performing his duties away from his domicile under assignment by the commission. In addition, members shall receive the per diem authorized in Section 25-3-69, Mississippi Code of 1972.
 - (6) The commission shall adopt rules and regulations governing times and places of meetings and shall adopt bylaws governing the manner of conducting its business. Each member shall take the oath prescribed by Section 268 of the Mississippi Constitution of 1890 and shall, before assuming office, enter into bond in the amount of Thirty Thousand Dollars (\$30,000.00), to be approved by the Secretary of State conditioned according to law and payable to the State of Mississippi.
- 328 (7) The commission shall not take any action, except by vote 329 in meeting assembled, and such action shall be included in the 330 minutes of the commission. A majority of the members shall

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- 331 constitute a quorum of the commission.
- 332 (8) The commission, through the Department of Marine
- 333 Resources, shall devise a plan to make licenses available in each
- 334 coastal county.
- 335 (9) (a) There is hereby created a marine resources
- 336 technical advisory council composed of the Executive Director of
- 337 the Gulf Coast Research Lab, or his designee; the Executive
- 338 Director of the Department of Environmental Quality, or his
- 339 designee; and the Executive Director of the Department of
- 340 Wildlife, Fisheries and Parks, or his designee.
- 341 (b) The council shall give technical assistance to the
- 342 commission.
- 343 (10) For purposes of this section the following definitions
- 344 apply:
- 345 (a) "Charter boat operator" means an individual who
- 346 operates a vessel for hire guiding sports fishermen for a fee and
- 347 is duly licensed to engage in such activity in the State of
- 348 Mississippi.
- 349 (b) "Commercial fisherman" means a fisherman who sells,
- 350 barters or exchanges any or all of his catch or who is paid for
- 351 attempting to catch marine species.
- 352 (c) "Commercial seafood processor" means an individual
- 353 who engages in the business of purchasing seafood products and
- 354 preparing them for resale and who is duly licensed to engage in
- 355 such commercial activity in the State of Mississippi.
- 356 (d) "Incorporated environmental nonprofit organization"
- 357 means an organization duly incorporated in any state as a
- 358 nonprofit organization and whose stated goals and purposes are the
- 359 conservation of natural resources.
- 360 (e) "Non-seafood industry" means an industry not
- 361 involved in the catching, processing or packaging of marine
- 362 species.
- 363 (f) "Recreational sports fisherman" means an individual

364 who catches or harvests marine species only for recreation or 365 personal consumption and not for sale.

366 SECTION 6. Section 63-11-19, Mississippi Code of 1972, is amended as follows:

368 63-11-19. A chemical analysis of the person's breath, blood 369 or urine, to be considered valid under the provisions of this 370 section, shall have been performed according to methods approved by the State Crime Laboratory created pursuant to Section 45-1-17 371 372 and the Commissioner of Public Safety and performed by an 373 individual possessing a valid permit issued by the State Crime 374 Laboratory for making such analysis. The State Crime Laboratory 375 and the Commissioner of Public Safety are authorized to approve 376 satisfactory techniques or methods, to ascertain the qualifications and competence of individuals to conduct such 377 analyses, and to issue permits which shall be subject to 378 379 termination or revocation at the discretion of the State Crime 380 Laboratory. The State Crime Laboratory shall not approve the permit required herein for any law enforcement officer other than 381 382 a member of the State Highway Patrol, a sheriff or his deputies, a 383 city policeman, an officer of a state-supported institution of 384 higher learning campus police force, a security officer appointed 385 and commissioned pursuant to the Pearl River Valley Water Supply 386 District Security Officer Law of 1978, a national park ranger, a 387 national park ranger technician, a military policeman stationed at a United States military base located within this state other than 388 389 a military policeman of the Army or Air National Guard or of 390 Reserve Units of the Army, Air Force, Navy or Marine Corps, a marine law enforcement officer employed by the Department of 391 Marine Resources, or a conservation officer employed by the 392 Mississippi Department of Wildlife, Fisheries and Parks. 393 394 permit given a conservation officer or a marine law enforcement officer shall authorize such officer to administer tests only for 395 396 violations of Sections 59-23-1 through 59-23-7.

- 397 The State Crime Laboratory shall make periodic, but not less
- 398 frequently than quarterly, tests of the methods, machines or
- 399 devices used in making chemical analysis of a person's breath as
- 400 shall be necessary to ensure the accuracy thereof, and shall issue
- 401 its certificate to verify the accuracy of the same.
- SECTION 7. Section 49-4-7, Mississippi Code of 1972, is
- 403 amended as follows:
- 404 49-4-7. The commission * * * shall establish and appoint
- 405 advisory committees for * * * Parks and Recreation and * * *
- 406 Wildlife and Fisheries. The advisory committees shall aid the
- 407 commission * * * in formulating policies, discussing problems and
- 408 considering other matters related to these * * * areas as
- 409 designated by the commission.
- The department is designated as the single state agency to
- 411 receive and expend any federal funds \star \star \star made available for
- 412 matters within the jurisdiction of the department.
- The department shall be responsible for conserving, managing,
- 414 developing and protecting the wildlife and <u>freshwater</u> fisheries
- 415 resources of the state * * *. The department shall coordinate all
- 416 functions of state government related to wildlife and fisheries
- 417 resources that are within the jurisdiction of the department.
- SECTION 8. Section 59-21-111, Mississippi Code of 1972, is
- 419 amended as follows:
- 420 59-21-111. (1) The Mississippi Commission on Wildlife,
- 421 Fisheries and Parks shall be the Mississippi Boat and Water Safety
- 422 Commission, and shall exercise the duties and responsibilities of
- 423 the Mississippi Boat and Water Safety Commission through the
- 424 Mississippi Department of Wildlife, Fisheries and Parks, insofar
- 425 as practicable under the provisions of Chapter 4 of Title 49,
- 426 Mississippi Code of 1972; except on marine waters under the
- 427 jurisdiction of the Commission on Marine Resources.
- 428 (2) The Commission on Marine Resources shall exercise the
- 429 duties and responsibilities of the Mississippi Boat and Water

- 430 Safety Commission through the Mississippi Department of Marine
- 431 Resources on the marine waters of the state. The Commission on
- 432 Marine Resources shall not exercise any powers related to
- 433 numbering of undocumented vessels. Those powers are vested
- 434 exclusively in the Commission on Wildlife, Fisheries and Parks.
- SECTION 9. This act shall take effect and be in force from
- 436 and after July 1, 1999.